Cross Creek Metropolitan District

Annual Financial Report

December 31, 2019

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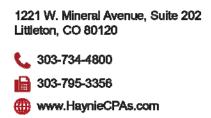
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Independent Auditor's Report

To the Board of Directors Cross Creek Metropolitan District Colorado Springs, Colorado

We have audited the accompanying financial statements of the governmental activities and the major funds of Cross Creek Metropolitan District (the "District") as of and for the year ended December 31, 2019 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major funds of Cross Creek Metropolitan District, as of December 31, 2019 and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.







Other-Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cross Creek Metropolitan District's financial statements as a whole. The other supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements.

The other supplementary information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Haynie & Company

Littleton, Colorado July 27, 2020

Basic Financial Statements

Cross Creek Metropolitan District

Statement of Net Position December 31, 2019

Assets	Governmental <u>Activities</u>
Cash and investments	\$ 415,542
Cash and investments - restricted	903,596
Property taxes receivable	454,225
Park fees receivable	7,976
Capital assets, net	2,169,489
Total assets	\$ 3,950,828
Liabilities	
Accounts payable	20,117
Total liabilities	20,117
Deferred Inflows of Resources	
Deferred property tax revenue	454,225
Total deferred inflows of resources	454,225
Net Position	
Net investment in capital assets	2,169,489
Restricted for:	
Emergency	11,023
Unrestricted	1,295,974
Total net position	3,476,486
Total liabilities, deferred inflows of resources and net position	<u>\$ 3,950,828</u>

Cross Creek Metropolitan District Statement of Activities For the Year Ended December 31, 2019

Net (Expense)

			Program Re	evenues	5		Re [.] Cha	venue and nges in Net Position
Functions/Programs	Expenses	Charges for Services	Operati Grants a Contribut	ind	Gra	Capital ants and tributions	Gov	y Government vernmental Activities
Primary government:								
Governmental activities:								
General government	\$ 367,422	\$ 9,727	\$	-	\$	18,207	\$	(339,488)
	367,422	9,727				18,207		(339,488)
	General revenues:							
	Property taxes							413,326
	Specific owners	ship taxes						45,228
	Interest income							4,747
	Total general reven	nues						463,301
	Change in net posi							123,813
	Net position - begi							3,352,673
	Net position - end	• •					\$	3,476,486

Cross Creek Metropolitan District Governmental Funds Balance Sheet and Reconciliation of Fund Balances to Net Position December 31, 2019

	(General		Capital	R	egional	
Assets		Fund	Pro	jects Fund	Pa	rk Fund	 Total
Cash and investments	\$	379,317	\$	-	\$	36,225	\$ 415,542
Cash and investments - restricted		-		898,184		5,412	903,596
Park fees receivable		7,976		-		-	7,976
Property taxes receivable		454,225					 454,225
Total assets	\$	841,518	\$	898,184	\$	41,637	\$ 1,781,339
Liabilities							
Accounts payable		20,117	\$	-	\$	-	\$ 20,117
Total liabilities		20,117		-		-	 20,117
Deferred Inflows of Resources							
Deferred property tax revenue		454,225		-		-	 454,225
Total deferred inflows of resources		454,225		-		-	 454,225
Fund Balances							
Restricted:							
Emergency reserves		10,674		-		-	10,674
Assigned		-		898,184		41,637	939,821
Unassigned		356,502		-		-	 356,502
Total Fund Balances	\$	367,176	\$	898,184	\$	41,637	\$ 1,306,997

Amounts reported for governmental activities in the statement of net position excluded from the governmental fund balance because:

Capital assets used in governmental activities are not financial resources	
and, therefore, are not reported in the funds.	 2,169,489
Net position of governmental activities	\$ 3,476,486

Cross Creek Metropolitan District Governmental Fund Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2019

	(General Fund	Capital jects Fund	egional Irk Fund	Total
Revenues					
Property taxes	\$	413,326	\$ -	\$ -	\$ 413,326
Specific ownership taxes		45,228	-	-	45,228
Park revenues		-	-	9,727	9,727
Conservation trust funds		-	18,207	-	18,207
Interest income		4,747	 -	 -	 4,747
Total General Revenues		463,301	 18,207	 9,727	 491,235
Expenditures					
Director stipend - payroll		5,196	-	-	5,196
Professional fees		62,575	-	-	62,575
Administrative		5,101	-	-	5,101
County Treasurer's fees		6,136	-	-	6,136
Repairs and maintenance		176,697	-	-	176,697
Utilities		76,589	-	-	76,589
Park management		23,505	 -	 -	 23,505
Total Expenditures		355,799	 	 	 355,799
Other financing sources (uses)					
Transfers in (out)		(2,998)	 12,617	(9,619)	
Total other financing sources (uses)		(2,998)	 12,617	 (9,619)	
Net change in fund balances		104,504	30,824	108	135,436
Fund balances:					
Beginning of the year		262,672	 867,360	 41,529	 1,171,561
End of the year	\$	367,176	\$ 898,184	\$ 41,637	\$ 1,306,997

Cross Creek Metropolitan District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance-total governmental funds	\$ 135,436
Governmental funds report capital outlays as expenditures. In the Statement of Activities, capital outlay is not reported as an expenditure. However, the Statement of Activities will report as depreciation expense the allocation of the cost of any depreciable asset over the estimated useful life of the asset.	
Depreciation	 (11,623)
Change in net position of governmental activities	\$ 123,813

Cross Creek Metropolitan District Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—General Fund For the Year Ended December 31, 2019

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenue			
Property taxes	\$ 408,976	\$ 413,326	\$ 4,350
Interest income	-	4,747	4,747
Specific ownership taxes	36,000	45,228	9,228
Total Revenue	444,976	463,301	18,325
Expenditures			
Director stipend - payroll	7,000	5,196	1,804
Professional fees	59,472	62,575	(3,103)
Administrative	25,750	5,101	20,649
County Treasurer's fees	6,200	6,136	64
Repairs and maintenance	209,000	176,697	32,303
Utilities	110,000	76,589	33,411
Miscellaneous	3,000	-	3,000
Park management	22,726	23,505	(779)
Total Expenditures	443,148	355,799	87,349
Other financing sources (uses)			
Transfers in (out)		(2,998)	(2,998)
Total other financing sources (uses)	<u> </u>	(2,998)	(2,998)
Change in fund balance	1,828	104,504	102,676
Fund Balance—Beginning of year		262,672	
Fund Balance—End of Year		\$ 367,176	

1. Definition of Reporting Entity

Cross Creek Metropolitan District (the District), a quasi-municipal corporation and political subdivision of the State of Colorado, was organized by order and decree of the District Court 2003, and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District was organized to provide parks and recreation; street improvements; storm sewer; and flood and surface drainage maintenance for the Cross Creek and Mesa Ridge community and other areas in and around the City of Fountain, Colorado. The District is governed by a separately elected, five-member board of directors, which is the policy making body of the District.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District has no employees and all operations and administrative functions are contracted.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

2. Summary of Significant Accounting Policies

The more significant accounting policies of the District are described as follows:

Government-wide and Fund Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by property taxes.

The statement of net position reports all financial and capital resources of the District. The difference between the assets and liabilities of the District is reported as net position.

2. Summary of Significant Accounting Policies (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. Expenditures are recorded when the liability is incurred or the long-term obligation is due.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Projects Fund is the District's fund to account for the financial resources used for the acquisition and/or construction of major capital improvements throughout the District. The Hale Reservoir Fund has been included with the Capital Projects Fund because it does not meet the criteria of a special revenue fund under generally accepted accounting principles.

The Regional Park Fund is the District's fund to account for the financial resources used for the acquisition and/or capital construction of Cross Creek Regional Park.

2. Summary of Significant Accounting Policies (continued)

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund presented on the modified accrual basis of accounting unless otherwise indicated.

Cash and Investments

Investments are carried at fair value.

Property Taxes

Property taxes are levied by the District Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners, to put the tax lien on the individual properties as of January 1 for the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August, and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred revenue in the year they are levied and measurable. The deferred property tax revenue is recorded as revenue in the year it is available or collected.

2. Summary of Significant Accounting Policies (continued)

Capital Assets

Capital assets, which include property, plant and equipment and infrastructure (e.g. roads, sidewalks and similar items), are reported in the applicable governmental activities' column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded in historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

Capital assets which are anticipated to be conveyed to other governmental entities are recorded as construction in progress, and are not included in the calculation net investment of capital assets component of the District's net position.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable. Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives.

Buildings	30 years
Recreation and other equipment	7 years

Fund Equity

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

- *Nonspendable fund balance* The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- *Restricted fund balance* The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.

2. Summary of Significant Accounting Policies (continued)

- *Committed fund balance* The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.
- Assigned fund balance The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.
- Unassigned fund balance The residual portion of fund balance that does not meet any of the criteria described above. If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

Restricted Fund Balance

Emergency reserves have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado (See Note 10).

3. Cash and Investments

Cash and investments as of December 31, 2019 are classified in the accompanying financial statements as follows:

Deposits with financial institutions	<u>\$ 1,319,138</u>
Total cash and investments	<u>\$ 1,319,138</u>

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

3. Cash and Investments (continued)

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

As of December 31, 2019, the District's cash deposits had a bank balance of \$1,319,230 and a carrying balance of \$1,319,138, of which \$739,821 was FDIC insured. The remaining cash balance is covered by the PDPA.

4. Capital Assets

An analysis of the changes in net capital assets for the year ended December 31, 2019 follows:

	Balance December 31, 2018	Increases	Decreases	Balance December 31, 2019
Capital assets, not being depreciated:				
Land and improvements	\$ 1,725,618	\$ -	\$ -	1,725,618
Construction in progress	224,646			224,646
Total capital assets, not being				
depreciated:	1,950,264	-	-	1,950,264
Capital assets, being depreciated:				
Buildings	304,931	-	-	304,931
Equipment	94,702		<u> </u>	94,702
Total capital assets, being depreciated	399,633			399,633
Less accumulated depreciation for:				
Buildings	(81,193)	(10,167)		(91,360)
Equipment	(87,592)	(1,456)		(89,048)
Capital assets, net	<u>\$ 2,181,112</u>	<u>\$ (11,623)</u>	<u>\$ </u>	<u>\$ 2,169,489</u>

Depreciation expense of \$11,623 for the year ended December 31, 2019 was charged to general government activities.

5. Net Position

The District has net position consisting of three components – invested in capital assets, net of related debt, restricted and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by any outstanding balances of debt that are attributable to the acquisition, construction or improvement of those assets.

Restricted assets include net position that are restricted for use either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had restricted net position as of December 31, 2019 as follows:

Restricted net position: Emergency Reserves (see Note 8)

\$11,203

The District's unrestricted net position as of December 31, 2019 was \$1,295,974.

6. Intergovernmental Agreement

Effective as of January 26, 2011, the District and Mesa Ridge Metropolitan District No. 1 ("Mesa Ridge District") entered into an intergovernmental agreement regarding a regional park wherein the District has agreed to construct, own, operate and maintain facilities benefitting both the District and Mesa Ridge District. Mesa Ridge District has agreed to participate in certain design and construction costs required to complete the regional park, up to a maximum capital contribution of one half of the cost, currently estimated at \$2,500,000 or the amount of the Mesa Ridge Park fee actually collected. In addition, the District and Mesa Ridge District have agreed to jointly fund the operation and maintenance of the regional park, beginning on January 2, 2012.

Effective as of April 1, 2011, the District and Mesa Ridge District entered into an intergovernmental agreement regarding entrance features wherein the District and Mesa Ridge District have agreed to share in the maintenance, repair and upkeep of the entrance parcels as fully described in the entrance features agreement.

7. Risk Management

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (the "Pool") as of December 31, 2019. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property and public officials' liability coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

8. Tax, Spending and Debt Limitations

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

8. Subsequent Event

On March 11, 2020 the World Health Organization declared the outbreak of coronavirus, (COVID-19) a pandemic. As a result, economic uncertainties have arisen which may negatively impact operations of the District. Other financial impacts could occur, though such potential impacts are unknown at this time.

Other Supplementary Information

Cross Creek Metropolitan District Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—Capital Projects Fund For the Year Ended December 31, 2019

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenue			<u> </u>
Conservation trust funds	\$ 10,000	\$ 18,207	\$ 8,207
Total Revenue	10,000	18,207	8,207
Expenditures			
Capital outlay	20,000		20,000
Total Expenditures	20,000		20,000
Other financing sources (uses)			
Transfers in (out)		12,617	12,617
Total other financing sources (uses)		12,617	12,617
Change in fund balance	(10,000)	30,824	40,824
Fund Balance—Beginning of year		867,360	
Fund Balance—End of Year		\$ 898,184	

Cross Creek Metropolitan District Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—Regional Park Fund For the Year Ended December 31, 2019

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenue			<u> </u>
Park revenues	\$ -	\$ 9,727	\$ 9,727
Total Revenue		9,727	9,727
Expenditures			
Capital outlay	25,000		25,000
Total Expenditures	25,000		25,000
Other financing sources (uses)			
Transfers in (out)		(9,619)	(9,619)
Total other financing sources (uses)		(9,619)	(9,619)
Change in fund balance	(25,000)	108	25,108
Fund Balance—Beginning of year		41,529	
Fund Balance—End of Year		\$ 41,637	